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FROM: LONDON

TO: Secretary of State

NO: 2993, DECEMBER 3, 4 PM

SENT DEPARTMENT 2993, REPEATED INFORMATION BONN 150, BERLIN 34,  
PARIS 425, MOSCOW 93.

PARIS FOR EMBASSY, USRO, USCINCEUR, THURSTON AND WEST.

BONN PASS USAFE AND USAREUR

NOFORN

BONN'S 1160 TO DEPARTMENT.

EMBASSY IN AGREEMENT ANALYSIS AND RECOMMENDATIONS REFTTEL, ALTHOUGH QUESTION WHETHER BRITISH FUNDAMENTAL POSITION IS ACTUALLY SOFT. WITH SPECIAL REFERENCE SIXTH AND SEVENTH SENTENCES, IT SEEMS TO US PRUDENT TO ASSUME, FOR PURPOSES PLANNING AND ACTION, THAT SURFACE ACCESS ROUTES TO BERLIN WILL BE DENIED TO US. IT OCCURS TO EMBASSY THAT FOR DOUBLE PURPOSE OF ENABLING US TO SUPPORT WEST BERLIN BY AIR FOR MAXIMUM PERIOD AND DEMONSTRATING OUR DETERMINATION TO GERMANS AND SOVIETS. IMMEDIATE INITIATION OF A PROGRAM OF BUILDING UP BERLIN'S STOCKPILES OF COAL AND ALL OTHER NON-PERISHABLE NECESSITIES MIGHT BE MOST EFFECTIVE. IF THIS WERE CARRIED OUT AS PROGRAM OF ACTION WITH MINIMUM OF FANFARE IT COULD CREATE ATMOSPHERE OF QUIET, BUSINESS-LIKE AND NON-PROVOCATIVE DETERMINATION EFFECT OF WHICH WOULD NOT BE LOST ON SOVIETS. TO FORTIFY THIS IMPRESSION AND AVOID APPEARANCE OF PANIC, PROGRAM MIGHT BEST BEGIN ON MODEST SCALE WITH STEADY INCREASE TO MAJOR PROPORTIONS, BUT WOULD SEEM DESIRABLE TO INITIATE IT PROMPTLY.

WHITNEY

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